



# THE STATUTES OF THE REPUBLIC OF SINGAPORE

## CONTROL OF MANUFACTURE ACT 1959

### 2020 REVISED EDITION

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# Control of Manufacture Act 1959

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An Act to make provision for the regulation and control of the manufacture of goods.

[4 April 1959]

### **Short title**

1. This Act is the Control of Manufacture Act 1959.

## Interpretation

2. In this Act, unless the context otherwise requires —

“goods” includes all materials, commodities and articles for the time being specified in the First or Second Schedule;

“manufacture” means —

- (a) the making of any goods or part of any goods;
- (b) the altering, ornamenting, finishing, cleaning or washing or the breaking up or the assembling or processing in any form of any goods; or
- (c) the adapting for sale of any goods, in which machinery operated by mechanical power is used;

“registered manufacturer” means, in respect of the goods for the manufacture of which he is so registered, a person registered under section 3;

“Registrar” means the Registrar of Manufacturers appointed under section 4.

## Manufacture of goods prohibited except on registration

3. Subject to the provisions of this Act, no person shall engage in the manufacture for sale or other commercial purpose of any goods unless he is registered under the provisions of this Act in respect of that manufacture.

## Appointment of Registrar

4.—(1) For the purposes of this Act, the Minister may, by name or office, appoint a Registrar of Manufacturers and such Deputy and Assistant Registrars of Manufacturers and such other officers as he may consider necessary.

(2) The Minister may, by notification in the *Gazette*, authorise any Deputy or Assistant Registrar of Manufacturers to exercise and perform all or any of the powers and duties conferred and imposed on the Registrar.

**Registration**

5.—(1) Every application for registration under section 3 shall be made in the prescribed form and shall be accompanied by such information as may be required by any rules made under this Act.

(2) The Registrar may in his discretion register or refuse to register any person applying for registration in respect of any goods or class of goods and at the time of registering any person may impose such conditions as he thinks fit.

(3) Where any person satisfies the Minister that immediately before the specification of any particular goods or class of goods in the First Schedule he —

(a) was engaged in the manufacture in Singapore of those goods or class of goods; or

(b) had bona fide made substantial preparations for, or incurred expense with a view to, the manufacture in Singapore of those goods or class of goods,

an application by that person for registration in respect of those goods or class of goods within 6 months of the specification shall not be refused, and no condition may be imposed in respect thereof.

(4) Any person aggrieved by the imposition of any condition by the Registrar, or by the refusal of the Registrar to register any person, may appeal in writing to the Minister whose decision shall be final.

(5) Every application for registration shall be accompanied by such fee as may be prescribed.

(6) Registration shall not be transferable from one person to another without the written consent of the Minister, which consent shall not be withheld in respect of any registration to which subsection (3) applies.

**Revocation of registration**

6.—(1) Where it appears to the Registrar that —

(a) any registration was effected as a result of a misrepresentation of facts;

- (b) any condition of registration has been contravened by a registered manufacturer; or
- (c) a registered manufacturer has for a continuous period of not less than 3 months ceased to manufacture goods in respect of which he has been registered,

the Registrar may, after notice to the registered manufacturer and after such inquiry as he thinks fit, revoke the registration.

(2) The Registrar shall within 7 days of revoking any registration inform the registered manufacturer in writing of the revocation and the grounds for the revocation and inform him of his right to appeal to the General Division of the High Court.

*[40/2019]*

(3) Any person aggrieved by a decision of the Registrar made under subsection (1) may within 14 days of the notification to him of the grounds of the decision appeal to the General Division of the High Court whose decision shall be final.

*[40/2019]*

(4) The revocation of any registration under this section shall take effect 21 days after the making of the decision of the Registrar to revoke under subsection (1) or, in the event of an appeal to the General Division of the High Court under subsection (3), on the determination of the appeal.

*[40/2019]*

(5) For the purpose of subsection (1)(c), the Registrar may by notice in writing require a registered manufacturer to manufacture such minimum quantity of goods as the Registrar may determine.

(6) A registered manufacturer who fails to comply with any notice under subsection (5) shall be deemed to have ceased to manufacture those goods.

### **Returns and information**

7.—(1) The Registrar may by notice in writing call upon any registered manufacturer to furnish before a specified date such information pertaining to the conditions of his registration as the Registrar may require.

(2) Nothing in subsection (1) shall be deemed to authorise the Registrar to require a registered manufacturer to disclose any secret process used by him in the manufacture of goods.

(3) The information given by a registered manufacturer under subsection (1) shall be treated as confidential and shall not be used, published or disclosed otherwise than for the purposes of this Act without the consent in writing of the registered manufacturer.

### **Offences**

**8.**—(1) Any person who engages in the manufacture for sale or other commercial purposes of any goods specified in the First or Second Schedule without being registered under this Act in respect of those goods shall be guilty of an offence and shall be liable on conviction to a fine not exceeding \$50,000 and, in the case of a continuing offence, to a further fine not exceeding \$1,000 for every day during which the offence continues after conviction.

(2) Any registered manufacturer who fails to comply with any condition of registration shall be guilty of an offence and shall be liable on conviction to a fine not exceeding \$10,000 and, in the case of a continuing offence, to a further fine not exceeding \$1,000 for every day during which the offence continues after conviction.

(3) Any person who —

(a) omits or refuses to supply information required by the Registrar under section 7; or

(b) supplies for the purposes of this Act any information which he knows or has reason to believe to be false,

shall be guilty of an offence and shall be liable on conviction to a fine not exceeding \$1,000.

(4) Notwithstanding the provisions of any written law to the contrary, a District Court may award the full punishment for any offence under this Act.

### **Composition of offences**

**9.** The Registrar may, in his discretion, compound any offence under this Act by collecting from a person reasonably suspected of

having committed such an offence a sum of money not exceeding \$1,000.

### **Powers of entry and inspection**

**10.** Any person duly authorised by the Registrar in writing may, subject to any rules made under this Act, at all times enter into and inspect any premises which are used or to be used, or which that person has reasonable cause to believe to be used, for the purpose of the manufacture of goods.

### **Liability for act of servant**

**11.** Where any person would be liable under the provisions of this Act to any penalty for any act, omission, neglect or default, he shall be liable to the same penalty for every similar act, omission, neglect or default of any agent or servant employed by him in connection with the manufacture of the goods or class of goods in respect of which he is registered under this Act.

### **Imposition of duty**

**12.—(1)** The Minister may, by order, impose an annual duty for the manufacture of goods to be levied on registered manufacturers at such rate as the Minister may determine.

(2) The Minister may in an order made under subsection (1) prescribe different rates of duties for different categories of goods.

(3) All duties due and payable by a registered manufacturer shall be recoverable as a debt due to the Government.

### **Power to vary First Schedule**

**13.** The Minister may from time to time by order add to, vary or amend the whole or any part of the First Schedule.

### **Power of Minister to exempt and to impose restriction on manufacture of goods**

**14.—(1)** The Minister may exempt any person from any or all of the provisions of this Act.

(2) The Minister may, where he considers it in the interest of the public to do so, by order served on the registered manufacturer or published in the *Gazette*, fix the maximum amount of goods which may, from time to time, be manufactured by any registered manufacturer.

(3) Any registered manufacturer who fails to comply with an order made under subsection (2) shall for the purposes of this Act be deemed to have contravened a condition of registration.

### **Compliance with other written law not affected**

**15.** Nothing in this Act shall be deemed to absolve a registered manufacturer from compliance with the requirements of any other written law.

### **Rules**

**16.** The Minister may make rules for the purpose of carrying out the provisions of this Act and, without prejudice to the generality of the foregoing, may make rules for or in respect of all or any of the following matters:

- (a) all matters required by this Act to be prescribed;
- (b) the form of applications for registration, the information to be supplied and the fees payable in connection therewith;
- (c) the maintenance of registers and the particulars to be entered therein;
- (d) the inspection of registers or parts thereof and the disclosure of information by the Registrar.

### **Rules and orders to be presented to Parliament**

**17.** All rules and orders made under section 12, 13 or 16 shall be published in the *Gazette* and shall be presented to Parliament as soon as possible after publication.

**FIRST SCHEDULE**

Sections 2, 5(3), 8(1) and 13

**SPECIFIED GOODS**

1. Beer and stout
2. Cigars
3. Drawn steel products
4. Chewing gum, bubble gum, dental chewing gum or any like substance, not being a health product categorised as an oral dental gum or a therapeutic product in the First Schedule to the Health Products Act 2007.

*[S 630/2003; S 453/2004; S 553/2016]***SECOND SCHEDULE**

Sections 2 and 8(1)

**SPECIFIED GOODS**

1. Cigarettes
2. Matches

LEGISLATIVE HISTORY  
CONTROL OF MANUFACTURE ACT 1959

This Legislative History is a service provided by the Law Revision Commission on a best-efforts basis. It is not part of the Act.

**1. Ordinance 14 of 1959 — Control of Manufacture Ordinance, 1959**

Bill	:	160/1958
First Reading	:	13 August 1958
Second Reading	:	10 September 1958
Select Committee Report	:	Sessional Paper No. L.A. 2 of 1959
Third Reading	:	27 January 1959
Commencement	:	4 April 1959

**2. G.N. No. S 243/1961 — Control of Manufacture Order, 1961**

Commencement	:	6 October 1961
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**3. G.N. Sp. No. S 54/1965 — Control of Manufacture Order, 1965**

Commencement	:	30 March 1965
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**4. G.N. No. S 231/1966 — Control of Manufacture Order, 1966**

Commencement	:	28 October 1966
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**5. G.N. No. S 93/1967 — Control of Manufacture Order, 1967**

Commencement	:	19 May 1967
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**6. G.N. No. S 175/1967 — Control of Manufacture (No. 2) Order, 1967**

Commencement	:	18 August 1967
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**7. G.N. No. S 141/1968 — Control of Manufacture Order, 1968**

Commencement	:	18 May 1968
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**8. G.N. No. S 55/1969 — Control of Manufacture Order, 1969**

Commencement	:	7 March 1969
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**9. G.N. No. S 81/1969 — Control of Manufacture (No. 2) Order, 1969**

Commencement	:	3 April 1969
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**10. G.N. No. S 118/1969 — Control of Manufacture (No. 3) Order, 1969**

Commencement	:	17 May 1969
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- 11. G.N. No. S 150/1969 — Control of Manufacture (No. 4) Order, 1969**  
Commencement : 27 June 1969
- 12. G.N. No. S 188/1969 — Control of Manufacture (No. 5) Order, 1969**  
Commencement : 1 August 1969
- 13. G.N. No. S 227/1969 — Control of Manufacture (No. 6) Order, 1969**  
Commencement : 26 September 1969
- 14. G.N. No. S 267/1969 — Control of Manufacture (No. 7) Order, 1969**  
Commencement : 14 November 1969
- 15. G.N. No. S 272/1969 — The Control of Manufacture (No. 7) Order, 1969**  
Commencement : 14 November 1969
- 16. G.N. No. S 105/1970 — Control of Manufacture Order, 1970**  
Commencement : 26 March 1970
- 17. Act 3 of 1970 — Control of Manufacture (Amendment) Act, 1970**  
Bill : 29/1969  
First Reading : 23 December 1969  
Second and Third Readings : 27 January 1970  
Commencement : 1 May 1970
- 18. G.N. No. S 138/1970 — Control of Manufacture (No. 2) Order, 1970**  
Commencement : 15 May 1970
- 19. G.N. No. S 156/1970 — Control of Manufacture (No. 3) Order, 1970**  
Commencement : 12 June 1970
- 20. G.N. No. S 181/1970 — Control of Manufacture (No. 4) Order, 1970**  
Commencement : 3 July 1970
- 21. 1970 Revised Edition — Control of Manufacture Act (Chapter 241)**  
Operation : 31 May 1971
- 22. G.N. No. S 382/1973 — Control of Manufacture (Variation of Schedules) Order, 1973**  
Commencement : 23 November 1973
- 23. G.N. No. S 65/1974 — The Control of Manufacture (Variation of Schedules) Order, 1973**  
Commencement : 23 November 1973

- 24. G.N. No. S 153/1974 — Control of Manufacture (Amendment of First Schedule) Order, 1974**  
Commencement : 17 May 1974
- 25. G.N. No. S 208/1975 — Control of Manufacture (Amendment of First Schedule) Order, 1975**  
Commencement : 29 August 1975
- 26. G.N. No. S 270/1980 — Control of Manufacture Act (Amendment of First Schedule) Order, 1980**  
Commencement : 1 October 1980
- 27. G.N. No. S 318/1980 — Control of Manufacture Act (Amendment of First Schedule) (No. 2) Order, 1980**  
Commencement : 1 October 1980
- 28. G.N. No. S 175/1982 — Control of Manufacture Act (Amendment of First Schedule) Order, 1982**  
Commencement : 25 June 1982
- 29. G.N. No. S 257/1984 — Control of Manufacture Act (Amendment of First Schedule) Order 1984**  
Commencement : 5 October 1984
- 30. 1985 Revised Edition — Control of Manufacture Act (Chapter 57)**  
Operation : 30 March 1987
- 31. G.N. No. S 4/1992 — Control of Manufacture Act (Amendment of First Schedule) Order 1992**  
Commencement : 3 January 1992
- 32. G.N. No. S 247/1998 — Control of Manufacture Act (Amendment of First Schedule) Order 1998**  
Commencement : 17 April 1998
- 33. 2001 Revised Edition — Control of Manufacture Act (Chapter 57)**  
Operation : 31 July 2001
- 34. G.N. No. S 630/2003 — Control of Manufacture Act (Amendment of First Schedule) Order 2003**  
Commencement : 1 January 2004

**35. G.N. No. S 453/2004 — Control of Manufacture Act (Amendment of First Schedule) Order 2004**

Commencement : 30 July 2004

**36. G.N. No. S 553/2016 — Control of Manufacture Act (Amendment of First Schedule) Order 2016**

Commencement : 1 November 2016

**37. Act 40 of 2019 — Supreme Court of Judicature (Amendment) Act 2019**  
(Amendments made by section 28(1) read with item 29 of the Schedule to the above Act)

Bill : 32/2019

First Reading : 7 October 2019

Second Reading : 5 November 2019

Notice of Amendments : 5 November 2019

Third Reading : 5 November 2019

Commencement : 2 January 2021 (section 28(1) read with item 29 of the Schedule)

### Abbreviations

C.P.	Council Paper
G.N. No. S (N.S.)	Government Notification Number Singapore (New Series)
G.N. No.	Government Notification Number
G.N. No. S	Government Notification Number Singapore
G.N. Sp. No. S	Government Notification Special Number Singapore
L.A.	Legislative Assembly
L.N.	Legal Notification (Federal/Malaysian Subsidiary Legislation)
M. Act	Malayan Act/Malaysia Act
M. Ordinance	Malayan Ordinance
Parl.	Parliament
S.S.G.G. (E) No.	Straits Settlements Government Gazette (Extraordinary) Number
S.S.G.G. No.	Straits Settlements Government Gazette Number