

THE STATUTES OF THE REPUBLIC OF SINGAPORE

PROBATION OF OFFENDERS ACT 1951

2020 REVISED EDITION

This revised edition incorporates all amendments up to and including 1 December 2021 and comes into operation on 31 December 2021.

Prepared and Published by

THE LAW REVISION COMMISSION UNDER THE AUTHORITY OF THE REVISED EDITION OF THE LAWS ACT 1983

Probation of Offenders Act 1951

ARRANGEMENT OF SECTIONS

Section

- 1. Short title
- 2. Interpretation
- 3. Appointment of Chief Probation Officer and probation officers
- 4. Probation committees
- 5. Probation
- 6. Discharge, amendment and review of probation orders
- 7. Breach of requirements of probation order
- 8. Absolute and conditional discharge
- 9. Commission of further offence
- 10. Supplementary provisions as to probation and discharge
- 11. Effects of probation and discharge
- 12. Approved institutions
- 13. Rules

An Act to provide for the probation of offenders.

[9 July 1951]

Short title

1. This Act is the Probation of Offenders Act 1951.

Interpretation

- 2. In this Act
 - "approved institution" means an institution approved under section 12;
 - "Chief Probation Officer" means the person appointed to be the Chief Probation Officer under section 3;
 - "community service officer" means any officer appointed as a community service officer under section 346(9)(*a*) of the Criminal Procedure Code 2010;

"court" does not include a court martial;

- "police officer" has the same meaning as in the Police Force Act 2004;
- "prison officer" has the same meaning as in the Prisons Act 1933 and includes the Commissioner of Prisons and a Superintendent of Prisons appointed under that Act;
- "probation committee" means a group of persons appointed to carry out the duties under section 4;
- "probation officer" means a person appointed to be a probation officer under section 3;
- "probation order" has the meaning assigned to it by section 5;
- "probation period" means the period for which a probationer is placed under supervision by a probation order;
- "probationer" means a person for the time being under supervision by virtue of a probation order;
- "volunteer probation officer" means a person appointed to be a volunteer probation officer under section 3(2); and

references to any court by which a probation order or an order for conditional discharge was made shall include where that court no longer exists references to a court exercising the same jurisdiction as the court by which the order was made.

[15/2010; 1/2014]

Appointment of Chief Probation Officer and probation officers

3.—(1) The Minister may appoint a Chief Probation Officer and such number of probation officers as may be necessary for the purposes of this Act.

(2) The Minister may, on such terms and conditions as he thinks fit, appoint a person who is not employed as a police officer or prison officer to be a volunteer probation officer.

(3) The Chief Probation Officer shall have and shall be entitled to exercise, in addition to the powers vested in him by virtue of this Act or any rules made thereunder, all the powers of a probation officer.

2020 Ed.

3

(4) All persons appointed under this section shall be deemed to be public servants within the meaning of the Penal Code 1871.

Probation committees

4. The Minister may appoint a probation committee or committees consisting of such persons as he thinks fit, who shall review the work of probation officers and volunteer probation officers in individual cases, and perform such duties in connection with probation as may be prescribed by rules made under this Act.

Probation

5.—(1) Where a court by or before which a person is convicted of an offence (not being an offence the sentence for which is fixed by law) is of the opinion that having regard to the circumstances, including the nature of the offence and the character of the offender, it is expedient to do so, the court may, instead of sentencing him, make a probation order, that is to say, an order requiring him to be under the supervision of a probation officer or a volunteer probation officer for a period to be specified in the order of not less than 6 months nor more than 3 years:

Provided that where a person is convicted of an offence for which a specified minimum sentence or mandatory minimum sentence of imprisonment or fine or caning is prescribed by law, the court may make a probation order if the person —

- (*a*) has attained 16 years of age but has not attained 21 years of age at the time of his conviction; and
- (b) has not been previously convicted of any such offence referred to in this proviso, and for this purpose section 11(1) shall not apply to any such previous conviction.

[7/89; 37/93]

(2) A probation order may in addition require the offender to comply during the whole or any part of the probation period with such requirements as the court, having regard to the circumstances of the case, considers necessary for securing the good conduct of the

2020 Ed.

offender or for preventing a repetition by him of the same offence or the commission of other offences:

Provided that (without prejudice to the power of the court to make an order under section 10(2)) the payment of sums by way of damages for injury or compensation for loss shall not be included among the requirements of a probation order.

(3) Without prejudice to the generality of subsection (2), a probation order may include —

- (a) requirements relating to the residence of the offender; or
- (b) a requirement that the offender performs such unpaid community service under the supervision of a community service officer.

[15/2010]

(4) Before making a probation order containing any such requirements referred to in subsection (3)(a), the court shall consider the home surroundings of the offender; and where the order requires the offender to reside in an approved institution, the name of the institution and the period for which he is so required to reside shall be specified in the order, and that period shall not extend beyond 12 months from the date of the order.

[15/2010]

(5) A court shall only include the requirement referred to in subsection (3)(b) if it is satisfied that —

- (*a*) based on the mental and physical condition of the offender, the offender is a suitable person to perform community service of a type which is specified in the Fifth Schedule to the Criminal Procedure Code 2010; and
- (*b*) suitable arrangements can be made for him to perform such community service.

[15/2010]

(6) A court must, before including the requirement referred to in subsection (3)(b), call for a report from a community service officer regarding the suitability of the offender to perform community service.

[15/2010]

2020 Ed.

(7) The number of hours which an offender has to perform community service shall be specified in the probation order and shall not exceed the prescribed maximum hours of community service which an offender may be required to perform community service under a community service order referred to in section 346 of the Criminal Procedure Code 2010.

[15/2010]

(8) If a probation order in relation to an offender requires an offender to perform community service, it shall also be a requirement of the probation order that the offender complies with the obligations referred to in section 347 of the Criminal Procedure Code 2010 as if he were a person in respect of whom a community service order is made under section 346 of that Code.

[15/2010]

(9) Before making a probation order, the court shall explain to the offender in ordinary language the effect of the order (including any additional requirements proposed to be inserted therein under subsection (2) or (3)) and that if he fails to comply therewith or commits another offence he will be liable to be sentenced for the original offence; and if the offender is not less than 14 years of age the court shall not make the order unless he expresses his willingness to comply with the requirements thereof.

(10) Where a woman or girl is placed under the supervision of a probation officer or volunteer probation officer, the probation officer or volunteer probation officer, as the case may be, shall be a woman.

(11) The court by which a probation order is made under this section shall forthwith give copies of the order to the Chief Probation Officer who shall give a copy thereof to -

(*a*) the probationer;

- (b) the probation officer or volunteer probation officer who is to be responsible for the supervision of the probationer; and
- (c) the person in charge of any institution in which the probationer is required by the order to reside.

Discharge, amendment and review of probation orders

6.—(1) The court by which a probation order is made under section 5 may, upon application made by —

- (a) the probationer; or
- (*b*) the probation officer or volunteer probation officer who is responsible for the supervision of the probationer,

discharge the order.

(2) A court may, upon application made by the probation officer or volunteer probation officer or by the probationer, by order amend a probation order by cancelling any of the requirements thereof or by inserting therein (either in addition to or in substitution for any such requirement) any requirement which could be included in the order if it were then being made by that court in accordance with section 5:

Provided that —

- (*a*) the court shall not amend a probation order by reducing the probation period, or by extending that period beyond the end of 3 years from the date of the original order; and
- (b) the court shall not so amend a probation order that the probationer is thereby required to reside in an approved institution, for any period exceeding 12 months in all.

(3) Where the court proposes to amend a probation order under this section, otherwise than on the application of the probationer, it shall summon him to appear before the court, and if the probationer is not less than 14 years of age, the court shall not amend a probation order unless the probationer expresses his willingness to comply with the requirements of the order as amended:

Provided that this subsection shall not apply to an order cancelling a requirement of the probation order or reducing the period of any requirement.

(4) Where a court discharges or amends a probation order under this section, the clerk to the court shall forthwith give copies of the discharging or amending order to the Chief Probation Officer who shall give a copy thereof to —

- (*a*) the probationer;
- (b) the probation officer or volunteer probation officer responsible for the supervision of the offender; and
- (c) the person in charge of any institution in which the probationer was required by the probation order as originally made or is required by the amending order to reside.

(5) A volunteer probation officer shall not make an application for the discharge or an amendment of a probation order under subsection (1) or (2), as the case may be, without the prior approval of the Chief Probation Officer.

(6) Where a probation order, whether as originally made under section 5 or as amended under this section, requires a probationer to reside in an approved institution for a period extending beyond 6 months from the date of the order as originally made or amended, as the case may be, the probation officer or volunteer probation officer who is responsible for the supervision of the probationer shall, as soon as possible after the expiration of 6 months from that date, report to the court on the case.

(7) On receipt of any such report, the court shall review the probation order for the purpose of considering whether to cancel the requirement as to residence or reduce the period thereof, and may, if it thinks fit, amend the order accordingly without the necessity for any application in that behalf.

(8) Where, under the following provisions of this Act, a probationer is sentenced for the offence for which he was placed on probation, the probation order shall cease to have effect.

Breach of requirements of probation order

7.—(1) If at any time during the probation period it appears on information to a magistrate that the probationer has failed to comply with any of the requirements of the order the magistrate may issue a summons requiring the probationer to appear before a Magistrate's Court.

(2) If it is proved to the satisfaction of the Magistrate's Court before which a probationer appears or is brought under this section that the probationer has failed to comply with any requirement of the probation order, that Court may without prejudice to the continuance of the probation order impose on him a fine not exceeding \$1,000 or order that the probationer be detained in prison for a period which shall not exceed 14 days, or the Court may —

- (*a*) if the probation order was made by a Magistrate's Court, deal with the probationer for the offence in respect of which the probation order was made in any manner in which the Court could deal with him if it had just convicted him of the offence;
- (*b*) if the probation order was made by the General Division of the High Court or a District Court, commit him to custody or release him on bail (with or without sureties) until he can be brought or appears before the General Division of the High Court or the District Court by which the probation order was made.

[7/89; 15/2010; 40/2019]

(3) Where the Magistrate's Court deals with the case as provided in subsection (2)(b) then —

- (*a*) the Magistrate's Court shall send to the General Division of the High Court or the District Court a certificate signed by the magistrate certifying that the probationer has failed to comply with such requirements of the probation order as may be specified in the certificate together with such other particulars of the case as may be desirable, and a certificate purporting to be so signed shall be admissible as evidence of the failure before the General Division of the High Court or the District Court; and
- (b) where the probationer is brought or appears before the General Division of the High Court or a District Court and it is proved to the satisfaction of the General Division of the High Court or the District Court that he has failed to comply with any of the requirements of the probation order the General Division of the High Court or the District

Court may deal with him for the offence in respect of which the probation order was made in any manner in which the General Division of the High Court or the District Court could deal with him if he had just been convicted before the General Division of the High Court or the District Court of that offence.

[40/2019]

Absolute and conditional discharge

8.—(1) Where a court by or before which a person is convicted of an offence (not being an offence the sentence for which is fixed by law) is of the opinion, having regard to the circumstances including the nature of the offence and the character of the offender, that it is inexpedient to inflict punishment and that a probation order is not appropriate, the court may make an order discharging him absolutely, or if the court thinks fit, discharging him subject to the condition that he commits no offence during such period, not exceeding 12 months from the date of the order, as may be specified therein:

Provided that where a person is convicted of an offence for which a specified minimum sentence or mandatory minimum sentence of imprisonment or fine or caning is prescribed by law, the court may make an order discharging a person absolutely or an order for conditional discharge if the person —

- (*a*) has attained 16 years of age but has not attained 21 years of age at the time of his conviction; and
- (b) has not been previously convicted of any such offence referred to in this proviso, and for this purpose section 11(1) shall not apply to any such previous conviction.

[37/93]

(2) An order discharging a person subject to such a condition is referred to in this Act as "an order for conditional discharge", and the period specified in any such order as "the period of conditional discharge".

(3) Before making an order for conditional discharge the court shall explain to the offender in ordinary language that if he commits

Probation of Offenders Act 1951

another offence during the period of conditional discharge he will be liable to be sentenced for the original offence.

(4) Where, under the following provisions of this Act, a person conditionally discharged under this section is sentenced for the offence in respect of which the order for conditional discharge was made, that order shall cease to have effect.

Commission of further offence

9.—(1) If it appears to a judge or magistrate on whom jurisdiction is hereinafter conferred that a probationer or a person in whose case an order for conditional discharge has been made has been convicted by any court in Singapore of an offence committed during the probation period or during the period of conditional discharge and has been dealt with in respect of that offence, the judge or magistrate may fix a hearing date to determine whether the person is in breach of a probation order and may at any time issue a summons requiring that person to appear at the place and time specified therein, or may issue a warrant for his arrest:

Provided that a magistrate shall not issue such a warrant except on information in writing.

[15/2010]

(2) The following persons shall have jurisdiction for the purposes of subsection (1):

- (a) if the probation order or the order for conditional discharge was made by the General Division of the High Court, a Judge sitting in the General Division of the High Court;
- (b) if the order was made by a District Court, a District Judge;
- (c) if the order was made by a Magistrate's Court or Youth Court, a magistrate.

[16/93; 27/2014; 40/2019]

(3) A summons or warrant issued under this section shall direct the person so convicted to appear or be brought before the court by which the probation order was made.

(4) If a person in whose case a probation order or an order for conditional discharge has been made by the General Division of the High Court or a District Court is convicted and dealt with by any Magistrate's Court in respect of an offence committed during the probation period or during the period of conditional discharge, the Magistrate's Court may commit him to custody or release him on bail (with or without sureties) until he can be brought or appears before the court by which the order was made; and if it does so the Magistrate's Court shall send to the General Division of the High Court or the District Court a copy of the minute or memorandum of the conviction entered in the register, signed by the magistrate.

[40/2019]

(5) Where it is proved to the satisfaction of the court by which a probation order or an order for conditional discharge was made that the person in whose case that order was made has been convicted and dealt with in respect of an offence committed during the probation period or during the period of conditional discharge, as the case may be, that court may deal with him, for the offence for which the order was made, in any manner in which that court could deal with him if he had just been convicted by that court of that offence.

(6) If a person in whose case a probation order or an order for conditional discharge has been made by a Magistrate's Court is convicted before the General Division of the High Court or a District Court or another Magistrate's Court of an offence committed during the probation period or during the period of conditional discharge, the General Division of the High Court or the District Court or such other Magistrate's Court may deal with him, for the offence for which the order was made, in any manner in which the Magistrate's Court by which the order was made could deal with him if it had just convicted him of that offence.

[40/2019]

Supplementary provisions as to probation and discharge

10.—(1) Without prejudice to section 49(1)(d) of the Children and Young Persons Act 1993 (which enables a court to order the parent or guardian of a child or young person charged with an offence to give security for his good behaviour), any court may, on making a probation order or an order for conditional discharge under this Act, if it thinks it expedient for the purpose of the reformation of the offender, allow any person who consents to do so to give security for the good behaviour of the offender.

[20/2001]

(2) A court, on making a probation order or an order for conditional discharge or on discharging an offender absolutely under this Act, may, without prejudice to its power of awarding costs against him, order the offender to pay such damage for injury or compensation for loss as the court thinks reasonable; but, in the case of an order made by a Magistrate's Court, the damages and compensation together shall not exceed \$500.

(3) An order for the payment of damages or compensation as aforesaid may be enforced in like manner as an order for the payment of costs by the offender; and where the court, in addition to making such an order for the payment of damages or compensation to any person, orders the offender to pay to that person any costs, the orders for the payment of damages or compensation and for the payment of costs may be enforced as if they constituted a single order for the payment of costs.

(4) When a court makes any order under this section, then if the offender —

- (*a*) is under 14 years of age, the order shall be enforced against the parent or guardian of the offender;
- (b) is under 16 years of age, the order may be enforced either against the parent or guardian of the offender or against the offender as to the court seems just in any particular case.

Effects of probation and discharge

11.—(1) Subject as hereinafter provided, a conviction for an offence for which an order is made under this Act placing the offender on probation or discharging him absolutely or conditionally shall be deemed not to be a conviction for any purpose other than the purposes of the proceedings in which the order is made and of any subsequent proceedings which may be taken against the offender under the foregoing provisions of this Act:

Provided that where an offender, being not less than 16 years of age at the time of his conviction for an offence for which he is placed on probation or conditionally discharged as aforesaid, is subsequently sentenced under this Act for that offence, this subsection shall cease to apply to the conviction.

(2) Without prejudice to subsection (1), the conviction of an offender who is placed on probation or discharged absolutely or conditionally as aforesaid shall in any event be disregarded for the purposes of any written law which imposes any disqualification or disability upon convicted persons, or authorises or requires the imposition of any such disqualification or disability.

- (3) Subsections (1) and (2) shall not affect
 - (*a*) any right of any such offender to appeal against his conviction, or to rely thereon in bar of any subsequent proceedings for the same offence; or
 - (b) the revesting or restoration of any property in consequence of any order made on the conviction of any such offender.

Approved institutions

12. The Minister may by order approve premises for the reception of persons who may be required to reside therein by a probation order, and such premises shall be known as "approved institutions".

Rules

- 13.—(1) The Minister may by order make rules providing for
 - (a) the duties of the Chief Probation Officer;

13

- (b) the duties of probation officers and volunteer probation officers;
- (c) the constitution and duties of a probation committee or probation committees;
- (d) the regulation, management and inspection of approved institutions;
- (e) the form of records to be kept under this Act;
- (*f*) the fees and charges to be made for any act, matter or thing under this Act to be done or observed;
- (g) the carrying into effect generally of the purposes and provisions of this Act.

(2) All rules made under this section shall be published in the *Gazette* and shall be presented to Parliament as soon as possible after publication and if a resolution is passed pursuant to a motion notice whereof has been given for a sitting day not later than the first available sitting day of Parliament next after the expiry of one month from the date when the rules are so presented annulling the rules or any part thereof as from a specified date, the rules or such part thereof, as the case may be, shall thereupon become void as from that date but without prejudice to the validity of anything previously done thereunder or to the making of new rules.

LEGISLATIVE HISTORY PROBATION OF OFFENDERS ACT 1951

This Legislative History is a service provided by the Law Revision Commission on a best-efforts basis. It is not part of the Act.

1. Ordinance 27 of 1951 — Probation of Offenders Ordinance, 1951

Bill	:	G.N. No. S 162/1951
First Reading	:	22 May 1951
Second Reading	:	19 June 1951
Notice of Amendments	:	19 June 1951
Third Reading	:	19 June 1951
Commencement	:	9 July 1951

2. 1955 Revised Edition — Probation of Offenders Ordinance (Chapter 135)

	Operation	:	1 July 1956
--	-----------	---	-------------

3. Ordinance 31 of 1958 — Legislative Assembly (Presentation of Subsidiary Legislation) Ordinance, 1958

(Amendments made by section 2 read with the Schedule to the above Ordinance)

Bill	:	158/1958
First Reading	:	16 July 1958
Second Reading	:	13 August 1958
Notice of Amendments	:	10 September 1958
Third Reading	:	10 September 1958
Commencement	:	25 September 1958 (section 2 read with the Schedule)

4. Ordinance 72 of 1959 — Transfer of Powers (No. 2) Ordinance, 1959 (Amendments made by section 2 read with the First Schedule to the above Ordinance)

Bill	:	31/1959
First Reading	:	22 September 1959
Second Reading	:	11 November 1959
Notice of Amendments	:	11 November 1959

		11	
	Third Reading	:	11 November 1959
	Commencement	:	20 November 1959 (section 2 read with the First Schedule)
5.	G.N. No. S (N.S.) 179/1959 —	0	apore Constitution (Modification of s) (No. 5) Order, 1959
	Commencement	:	20 November 1959
6.	L.N. 91/1965 (G.N. Sp. No. S	51/19	65) — Modification of Laws (Probation of Offenders) (Singapore) Order, 1965
	Commencement	:	18 March 1965
7.	1970 Revised Edition — Prol	bation	of Offenders Act (Chapter 117)
	Operation	:	15 April 1971
8.	Act 47 of 1975 — Probation	of Off	enders (Amendment) Act, 1975
	Bill	:	49/1975
	First Reading	:	11 November 1975
	Second and Third Readings	:	20 November 1975
	Commencement	:	1 March 1976
9.	1985 Revised Edition — Prol	bation	of Offenders Act (Chapter 252)
	Operation	:	30 March 1987
10.	Act 7 of 1989 — Probation of	f Offe	nders (Amendment) Act 1989
	Bill	:	3/1989
	First Reading	:	16 January 1989
	Second and Third Readings	:	26 January 1989
	Commencement	:	1 April 1989
11.			of Judicature (Amendment) Act 1993 read with item (14) of the Schedule to
	Bill	:	12/1993
	First Reading	:	26 February 1993
	Second Reading	:	12 April 1993
	Notice of Amendments	:	12 April 1993

Third Reading : 12 April 1993

ii

Commencement	:	1 July 1993 (section 29(5) read with
		item (14) of the Schedule)

12. Act 37 of 1993 — Probation of Offenders (Amendment) Act 1993

Bill	:	25/1993
First Reading	:	30 August 1993
Second Reading	:	10 November 1993
Notice of Amendments	:	10 November 1993
Third Reading	:	10 November 1993
Commencement	:	6 December 1993

13. Act 20 of 2001 — Children and Young Persons (Amendment) Act 2001 (Amendments made by section 48 read with item (5) of the Schedule to the above Act)

Bill	:	12/2001
First Reading	:	22 February 2001
Second and Third Readings	:	20 April 2001
Commencement	:	1 October 2001 (section 48 read with item (5) of the Schedule)

14. Act 15 of 2010 — Criminal Procedure Code 2010

(Amendments made by section 430 read with item 83 of the Sixth Schedule to the above Act)

Bill	:	11/2010
First Reading	:	26 April 2010
Second Reading	:	18 May 2010
Third Reading	:	19 May 2010
Commencement	:	2 January 2011 (section 430 read with item 83 of the Sixth Schedule)

15. Act 1 of 2014 — Prisons (Amendment) Act 2014

(Amendments made by section 22 read with item 8 of the Schedule to the above Act)

Bill	:	22/2013
First Reading	:	11 November 2013
Second Reading	:	20 January 2014
Notice of Amendments	:	21 January 2014

Third Reading	:	21 January 2014
Commencement	:	1 July 2014 (section 22 read with item 8 of the Schedule)

16. Act 27 of 2014 — Family Justice Act 2014

(Amendments made by section 70 of the above Act)

Bill	:	21/2014
First Reading	:	8 July 2014
Second Reading	:	4 August 2014
Notice of Amendments	:	4 August 2014
Third Reading	:	4 August 2014
Commencement	:	1 October 2014 (section 70)

17. Act 40 of 2019 — Supreme Court of Judicature (Amendment) Act 2019 (Amendments made by section 28(1) read with item 126 of the Schedule to the above Act)

Bill	:	32/2019
First Reading	:	7 October 2019
Second Reading	:	5 November 2019
Notice of Amendments	:	5 November 2019
Third Reading	:	5 November 2019
Commencement	:	2 January 2021 (section 28(1) read with item 126 of the Schedule)

Abbreviations

C.P.	Council Paper		
G.N. No. S (N.S.)	Government Notification Number Singapore (New Series)		
G.N. No.	Government Notification Number		
G.N. No. S	Government Notification Number Singapore		
G.N. Sp. No. S	Government Notification Special Number Singapore		
L.A.	Legislative Assembly		
L.N.	Legal Notification (Federal/Malaysian Subsidiary Legislation)		
M. Act	Malayan Act/Malaysia Act		
M. Ordinance	Malayan Ordinance		
Parl.	Parliament		
S.S.G.G. (E) No.	Straits Settlements Government Gazette (Extraordinary) Number		
S.S.G.G. No.	Straits Settlements Government Gazette Number		

COMPARATIVE TABLE PROBATION OF OFFENDERS ACT 1951

This Act has undergone renumbering in the 2020 Revised Edition. This Comparative Table is provided to help readers locate the corresponding provisions in the last Revised Edition.

2020 Ed.	1985 Ed.
5(4)	5 —(3A)
(5)	(3B)
(6)	(3C)
(7)	(3D)
(8)	(3E)
(9)	(4)
_	(5) [Deleted by Act 7 of 1989]
(10)	(6)
(11)	(7)