

REPUBLIC OF SINGAPORE

GOVERNMENT GAZETTE

ACTS SUPPLEMENT

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The following Act was passed by Parliament on 9 July 2018 and assented to by the President on 2 August 2018:—

REPUBLIC OF SINGAPORE

No. 33 of 2018.

I assent.



HALIMAH YACOB, President. 2 August 2018.

An Act to amend the Small Claims Tribunals Act (Chapter 308 of the 1998 Revised Edition) and to make consequential amendments to certain other Acts.

Be it enacted by the President with the advice and consent of the Parliament of Singapore, as follows:

Short title and commencement

1. This Act is the Small Claims Tribunals (Amendment) Act 2018 and comes into operation on a date that the Minister appoints by notification in the *Gazette*.

- **2.** Section 2 of the Small Claims Tribunals Act (called in this Act the principal Act) is amended
 - (a) by inserting, immediately after the definition of "claimant", the following definition:
 - ""Community Mediation Centre" means a Community Mediation Centre established under section 3 of the Community Mediation Centres Act (Cap. 49A);";
 - (b) by inserting, immediately after the definition of "court", the following definition:
 - ""court-appointed mediator" means an individual who is appointed by the Presiding Judge of the State Courts to be a mediator for the purposes of this Act;";
 - (c) by deleting the definition of "prescribed limit" and substituting the following definitions:
 - ""prescribed extended limit" means \$30,000 or such other sum as the Minister may, after consultation with the Chief Justice, prescribe by order in the *Gazette*;
 - "prescribed limit" means \$20,000 or such other sum as the Minister may, after consultation with the Chief Justice, prescribe by order in the *Gazette*;":
 - (d) by deleting the definitions of "Referee" and "Registrar" and substituting the following definition:
 - ""Registrar" means the registrar, a deputy registrar or an assistant registrar for the tribunals;";

- (e) by inserting, immediately after the definition of "rules", the following definition:
 - ""specified claim" means a claim specified in the Schedule;";
- (f) by inserting, immediately after the definition of "tribunal", the following definition:
 - ""tribunal magistrate" means a tribunal magistrate designated under section 4(2) or appointed under section 4(3)(a);";
- (g) by inserting, immediately after the words "defect in goods" in the definition of "work order", the words "or any damage to property,"; and
- (h) by renumbering the section as subsection (1) of that section, and by inserting immediately thereafter the following subsection:
 - "(2) For the purposes of this Act, the value of a claim relating to a contract means
 - (a) in the case where the nature of the claim is for the rescission of the contract, the value of the contract;
 - (b) in the case where the nature of the claim is for the recovery of a progress payment due under the contract, the value of the contract; and
 - (c) in any other case, the quantum of the claim."

3. Section 4 of the principal Act is repealed and the following section substituted therefor:

"Tribunal magistrates

- **4.**—(1) A tribunal is to be presided over by a tribunal magistrate designated under subsection (2) or appointed under subsection (3)(a).
- (2) The Presiding Judge of the State Courts may designate a District Judge or a Magistrate as a tribunal magistrate.
- (3) The President may, on the recommendation of the Chief Justice, by instrument in writing
 - (a) appoint a qualified person (as defined in section 2(1) of the Legal Profession Act (Cap. 161)) as a tribunal magistrate; and
 - (b) revoke that appointment at any time.
- (4) An individual appointed under subsection (3)(a) as a tribunal magistrate holds office for the term specified in the instrument of appointment, and may be re-appointed.
- (5) Any individual designated under subsection (2) or appointed under subsection (3)(a) may, although the period of the individual's designation or appointment has expired, or the individual's designation or appointment has been revoked, sit as a tribunal magistrate for the purpose of giving judgment or otherwise in relation to any case heard by the individual as a tribunal magistrate."

- **4.** Section 5 of the principal Act is amended
 - (a) by deleting subsection (1) and substituting the following subsection:
 - "(1) Subject to the provisions of this Act, a tribunal has the jurisdiction to hear and determine any claim which
 - (a) is a specified claim; and
 - (b) is served in Singapore on the respondent under section 19(1).";

- (b) by inserting, immediately before the word "which" in subsection (3)(a), the words "the value of";
- (c) by deleting the words "one year from" in subsection (3)(b) and substituting the words "2 years after";
- (d) by deleting the words "\$20,000 or such other sum as the Minister may, after consultation with the Chief Justice, by order published in the *Gazette*, substitute therefor" in subsection (4) and substituting the words "the prescribed extended limit"; and
- (e) by deleting subsection (6).

5. Section 14 of the principal Act is repealed and the following section substituted therefor:

"Registrar, deputy registrars, assistant registrars and other officers

- **14.**—(1) The registrar of the State Courts is the registrar for the tribunals.
- (2) The Chief Justice may appoint deputy registrars, assistant registrars and other officers for the proper functioning of the tribunals.".

Amendment of section 17

- **6.** Section 17 of the principal Act is amended by inserting, immediately after subsection (10), the following subsection:
 - "(11) Section 23 applies to a consultation under this section or section 18, subject to the modification that a reference in section 23 to proceedings before a tribunal is a reference to the consultation.".

New section 18A

7. The principal Act is amended by inserting, immediately after section 18, the following section:

"Referral of cases to Community Mediation Centre, etc.

- **18A.**—(1) The Registrar or a tribunal may refer a claim to a Community Mediation Centre or any other person for mediation, with or without the consent of the parties to the claim.
- (2) The Registrar or the tribunal may, in making a referral under subsection (1)
 - (a) order all or any of the parties to the claim to attend (personally or by a representative permitted under section 23(2)) before a mediator of the Community Mediation Centre, or that other person, at the time and place specified in the order;
 - (b) give any direction necessary for and incidental to the proper carrying into effect of the referral; and
 - (c) order that all further proceedings on the claim under this Act be stayed pending the mediation.
- (3) Section 23 applies to a mediation required under this section, subject to the modification that a reference in section 23 to proceedings before a tribunal is a reference to the mediation.
 - (4) This section has effect despite any other written law.".

Amendment of section 19

8. Section 19(1) of the principal Act is amended by deleting the words "the Registrar is unable to achieve a settlement acceptable to all the parties to the dispute, he" and substituting the words "a claim is not settled under section 17 or 18, or in a mediation required by the Registrar under section 18A, the Registrar".

- **9.** Section 22 of the principal Act is amended by deleting subsections (2) and (3) and substituting the following subsections:
 - "(2) A tribunal, when dealing with a claim, is to adopt a judge-led approach, that is to say, the tribunal
 - (a) is to identify the relevant issues in the claim; and

- (b) is to ensure that the relevant evidence is adduced by the parties to the proceedings before the tribunal.
- (3) In adopting a judge-led approach, a tribunal may, at any time, on its own initiative or on the application of any party to the proceedings before the tribunal, direct any party or parties to those proceedings to appear before the tribunal, for the tribunal to make such order or give such direction as the tribunal thinks fit, for the just, expeditious and economical disposal of the claim.
- (4) A tribunal may, on its own initiative or at the request of any party, summon any person to do either or both of the following:
 - (a) give evidence in any proceedings before a tribunal;
 - (b) produce any document, record or thing which is relevant in any proceedings before a tribunal.
- (5) A tribunal may inquire into any matter which the tribunal considers relevant to a claim, whether or not the matter is raised by a party to the claim.".

- **10.** Section 23 of the principal Act is amended
 - (a) by inserting, immediately after the words "one of its" in subsection (2)(c), the words "officers or";
 - (b) by inserting, immediately after paragraph (d) of subsection (2), the following paragraph:
 - "(da) an unincorporated association, one of the members of its governing body, or one of its full-time employees, may present the case on behalf of the unincorporated association;";
 - (c) by inserting, immediately after the words "A tribunal" in subsection (4), the words "or the Registrar";
 - (d) by deleting the words "satisfy itself" in subsection (4) and substituting the words "be satisfied"; and

- (e) by inserting, immediately after subsection (4), the following subsection:
 - "(5) In this section, "officer", for a body corporate, means
 - (a) in the case of a limited liability partnership, a partner, manager or other similar officer of the limited liability partnership; and
 - (b) in the case of any other body corporate, a director, chief executive, manager, secretary or other similar officer of the body corporate.".

11. Section 24 of the principal Act is repealed and the following section substituted therefor:

"Proceedings conducted in private unless tribunal orders otherwise

- **24.**—(1) Subject to subsection (2), all proceedings before a tribunal are to be conducted in private.
- (2) A tribunal may, on its own initiative or on the application of any party to the proceedings, and in such manner as may be prescribed, do any of the following:
 - (a) allow one or more individuals to assist in resolving the claim amicably through mediation or conciliation;
 - (b) allow one or more individuals of skill and experience in the matter to which the proceedings relate to sit with the tribunal and act as assessors;
 - (c) allow any individual whom the tribunal deems fit to observe the hearing of the claim.".

Amendment of section 26

- **12.** Section 26 of the principal Act is amended
 - (a) by deleting the word "Where" in subsection (1) and substituting the words "Subject to subsection (1A), where":
 - (b) by inserting, immediately after the words "such claims" in subsection (1), the words "(called in this section the common group of claims)";
 - (c) by inserting, immediately after subsection (1), the following subsection:
 - "(1A) The aggregate value of the common group of claims must not exceed
 - (a) in the case where section 5(4) applies to any claim in the common group of claims, the prescribed extended limit; and
 - (b) in any other case, the prescribed limit.";
 - (d) by deleting the words "one or more of the claims" in subsection (2) and substituting the words "any claim in the common group of claims".

- **13.** Section 27 of the principal Act is amended
 - (a) by deleting the words "subsection (2)" in subsection (1) and substituting the words "subsections (1A) and (2)"; and
 - (b) by inserting, immediately after subsection (1), the following subsection:
 - "(1A) The aggregate value of the claims of persons represented in a representative claim must not exceed
 - (a) in the case where section 5(4) applies to any of those persons' claims, the prescribed extended limit; and

(b) in any other case, the prescribed limit.".

Repeal and re-enactment of section 29

14. Section 29 of the principal Act is repealed and the following section substituted therefor:

"When party fails to appear

- **29.** If a party to the proceedings on a claim before a tribunal fails, without reasonable excuse, to attend (personally or by a representative permitted under section 23(2)) those proceedings, the tribunal may
 - (a) in the case where the absent party is the claimant
 - (i) dismiss the claim; or
 - (ii) where the proceedings include a counterclaim by the respondent, hear, and make an order under section 35 on, the counterclaim; or
 - (b) in the case where the absent party is the respondent, hear, and make an order under section 35 on, the claim and (where the proceedings include a counterclaim by the respondent) the counterclaim.".

Repeal of sections 35, 36 and 37, and re-enactment of sections 35 and 36

15. Sections 35, 36 and 37 of the principal Act are repealed and the following sections substituted therefor:

"Orders of tribunal

- **35.**—(1) A tribunal may, as regards any claim within its jurisdiction, make one or more of the following orders, subject to such conditions (whether as to the time for, or mode of, compliance or otherwise) as the tribunal thinks fit to impose:
 - (a) an order requiring a party to pay money to another party;
 - (b) a work order against a party;

- (c) an order requiring a party to do anything under a work order within such time as may be specified in the order and, in default of that party complying with that order, to pay money to a person specified in the order;
- (d) an order dismissing the whole or part of the claim;
- (e) an order to vary a work order;
- (f) an order requiring a party to pay costs to another party;
- (g) where the claim is for unpaid rent for any premises under a contract specified in paragraph 1(c) of the Schedule, an order for the delivery of vacant possession of the premises;
- (h) any ancillary order necessary to give effect to any order made by the tribunal.
- (2) The total value of a money order or work order made under subsection (1) must not exceed
 - (a) in the case where section 5(4) applies, the prescribed extended limit; and
 - (b) in any other case, the prescribed limit.
- (3) A tribunal may correct an order made by the tribunal within 14 days after the date on which the order is made, or correct a statement of the tribunal's grounds for making the order within 14 days after the date on which the statement is issued by the tribunal, to the extent necessary to rectify any of the following:
 - (a) a clerical mistake;
 - (b) an error arising from an accidental slip or omission;
 - (c) a material miscalculation of figures, or a material mistake in the description of any person, thing or matter, mentioned in the order or statement;
 - (d) a defect of form.

(4) In this section, "money order" means an order under subsection (1)(a).

Enforcement of section 35(1) order

- **36.** Each of the following orders may be enforced in the same manner as a judgment or an order made by a District Court:
 - (a) an order made by a tribunal under section 35(1);
 - (b) an order made by the Registrar under section 17(2), (5) or (7) or 20(4), read with section 35(1).".

Amendment of section 38

- **16.** Section 38 of the principal Act is amended
 - (a) by deleting the words "or 37(3)" in subsection (1); and
 - (b) by deleting subsections (1B) and (2) and substituting the following subsections:
 - "(2) Where a proposed appeal against an order made by a tribunal does not satisfy subsection (1)(a) or (b), a District Court may, in addition to refusing leave under subsection (1A) and subject to such directions as the District Court thinks fit
 - (a) order that the matter be remitted to that tribunal for its reconsideration; or
 - (b) order a rehearing of the matter by a different tribunal.
 - (3) Any order of a District Court under subsection (1A) or (2) is final and is not subject to an appeal."

- 17. Section 39(1) of the principal Act is amended by deleting paragraphs (a), (b) and (c) and substituting the following paragraphs:
 - "(a) allow the appeal, and set aside or vary the tribunal's order;

- (b) subject to such directions as the High Court thinks fit, remit the matter to the tribunal for reconsideration, or order a rehearing of the matter by a different tribunal; or
- (c) dismiss the appeal.".

18. Section 42 of the principal Act is repealed and the following section substituted therefor:

"Appeal does not operate as stay of execution

- **42.**—(1) An appeal against an order made by a tribunal under section 35 (called in this section a tribunal's section 35 order) does not operate as a stay of execution of that order, unless the tribunal, a District Court or the High Court orders otherwise.
- (2) A stay of execution of a tribunal's section 35 order is subject to such conditions as the tribunal, a District Court or the High Court (as the case may be) thinks fit to impose, including conditions as to costs, payment into the tribunal, District Court or High Court (as the case may be) or the giving of security.
- (3) The High Court may order a stay of execution of a tribunal's section 35 order only if
 - (a) a District Court has given leave under section 38(1A) to appeal against the tribunal's section 35 order; and
 - (b) no application was made to the tribunal or any District Court for a stay of execution of the tribunal's section 35 order.
- (4) Any order made under this section on an application for a stay of execution of a tribunal's section 35 order is final and is not subject to an appeal.".

Repeal and re-enactment of section 44

19. Section 44 of the principal Act is repealed and the following section substituted therefor:

"Protection from personal liability

- **44.**—(1) The following individuals have and enjoy the same protection that a Magistrate has and enjoys under the State Courts Act (Cap. 321):
 - (a) a tribunal magistrate;
 - (b) the Registrar, when exercising the jurisdiction and powers of a tribunal.
- (2) No liability shall lie personally against an officer of a State Court or a court-appointed mediator who, acting in good faith and with reasonable care, does or omits to do anything in the execution or purported execution of this Act.".

New Schedule

20. The principal Act is amended by inserting, immediately after section 47, the following Schedule:

"THE SCHEDULE

Section 2(1)

SPECIFIED CLAIMS

- 1. The following are specified claims for the purposes of section 5(1)(a):
 - (a) a claim relating to a contract for the sale of goods or the provision of services;
 - (b) a claim in tort relating to damage caused to any property (other than a claim mentioned in section 4 of the Community Disputes Resolution Act 2015 (Act 7 of 2015));
 - (c) a claim relating to a contract for the lease of residential premises that does not exceed 2 years;
 - (d) a claim by an owner developer for the recovery of any charge or interest mentioned in section 22(1) of the Building Maintenance and Strata Management Act (Cap. 30C);
 - (e) a claim by a management corporation for the recovery of any contribution or interest mentioned in section 40(6) of the Building Maintenance and Strata Management Act;
 - (f) a claim by the Housing and Development Board for the recovery of any improvement contribution, interest or penalty mentioned in section 65I of the Housing and Development Act (Cap. 129);

- (g) a claim by the Council of the Singapore Business Federation for the recovery of any subscription mentioned in section 12(4) of the Singapore Business Federation Act (Cap. 297A);
- (h) a claim by a Town Council for the recovery of any improvement contribution, interest or penalty mentioned in section 24H of the Town Councils Act (Cap. 329A);
- (i) a claim by a Town Council for the recovery of any charge, fee, expense or penalty mentioned in section 51 of the Town Councils Act.
- 2. For the purposes of paragraph 1(a), a contract to buy or sell foreign currency notes made with a person holding a valid money-changer's licence under the Money-changing and Remittance Businesses Act (Cap. 187) is deemed to be a contract for the provision of services."

Miscellaneous amendments

- **21.** The principal Act is amended
 - (a) by deleting the word "Referees" in the long title and substituting the words "tribunal magistrates";
 - (b) by deleting the words "in person" in sections 18(2), 20(3) and 25(2) and substituting in each case the words "(personally or by a representative permitted under section 23(2))";
 - (c) by deleting the words "Referee of a tribunal" in section 28(5) and substituting the words "tribunal magistrate";
 - (d) by deleting the word "Referee" in sections 28(6) and (7) and 43(2) and substituting in each case the word "tribunal";
 - (e) by deleting the words "a tribunal" in section 28(6) and (7) and substituting in each case the words "the tribunal";
 - (f) by repealing sections 31 and 32;
 - (g) by deleting the words "or 29(1)" in section 41(1)(a) and substituting the words ", 29(a)(i) or 35(1) read with section 29(a)(ii) or (b)";
 - (h) by deleting the words "Referee or" in section 43(1)(a) and substituting the words "tribunal magistrate or"; and

(i) by deleting the words "while a Referee" in section 43(1)(a) and substituting the words "while the tribunal magistrate".

Saving and transitional provisions

- **22.**—(1) This Act does not apply to a claim that is lodged under section 15(1) of the principal Act before the date of commencement of any provision of this Act.
- (2) Section 5(3)(b) of the principal Act, as amended by section 4(c) of this Act, does not apply to a claim with a cause of action that accrued before the date of commencement of section 4(c) of this Act if the period specified in section 5(3)(b) of the principal Act as in force immediately before that commencement date has expired before that commencement date.
- (3) For a period of 2 years after the date of commencement of any provision in this Act, the Minister may, by regulations, prescribe additional provisions of a saving or transitional nature consequent on the enactment of that provision as the Minister may consider necessary or expedient.

Consequential amendments to other Acts

- **23.**—(1) Section 2(1) of the Administration of Justice (Protection) Act 2016 (Act 19 of 2016) is amended by deleting paragraph (*d*) of the definition of "judge" and substituting the following paragraph:
 - "(*d*) in the case of the Small Claims Tribunals, a tribunal magistrate or the Registrar as defined in section 2(1) of the Small Claims Tribunals Act (Cap. 308); or".
- (2) The Building Maintenance and Strata Management Act (Cap. 30C, 2008 Ed.) is amended
 - (a) by deleting the word "; or" at the end of section 22(1)(a) and substituting a full-stop;
 - (b) by deleting paragraph (b) of section 22(1);
 - (c) by deleting subsection (8) of section 40; and
 - (d) by deleting the words "Without prejudice to subsection (8), a" in section 40(10) and substituting the word "A".

- (3) The Community Mediation Centres Act (Cap. 49A, 1998 Ed.) is amended
 - (a) by deleting the words "section 15" in section 9(3) and substituting the words "sections 15 and 15A";
 - (b) by deleting the words "and 15" in section 11(1) and substituting the words ", 15 and 15A";
 - (c) by inserting, immediately after subsection (3) of section 14, the following subsection:
 - "(4) This section does not apply to a claim referred to a mediator of a Community Mediation Centre under section 18A of the Small Claims Tribunals Act (Cap. 308)."; and
 - (d) by inserting, immediately after section 15, the following section:

"Referral of cases under Small Claims Tribunals Act

- **15A.**—(1) Where a claim is referred by a specified person to a mediator of a Community Mediation Centre under section 18A of the Small Claims Tribunals Act (Cap. 308)
 - (a) a party to the claim who is required to attend the mediation under that section may do so personally or by a representative permitted under section 23(2) of that Act; and
 - (b) the mediator must record and notify the specified person of the outcome of the mediation.
- (2) In this section, "specified person" means a tribunal or the Registrar as defined in section 2(1) of the Small Claims Tribunals Act.".
- (4) Section 7 of the Consumer Protection (Fair Trading) Act (Cap. 52A, 2009 Ed.) is amended —

- (a) by deleting the words "section 5(1)" in subsection (1) and substituting the words "section 5(1)(a)";
- (b) by deleting subsection (2) and substituting the following subsection:
 - "(2) In subsection (1), "relevant contract" means a contract mentioned in paragraph 1(a) or (c) of the Schedule to the Small Claims Tribunals Act (Cap. 308), but does not include a contract relating to the sale of immovable property."; and
- (c) by deleting the words "subsections (2) to (5)" in subsection (2A) and substituting the words "subsections (1)(b) and (2) to (5)".
- (5) Section 65I of the Housing and Development Act (Cap. 129, 2004 Ed.) is amended
 - (a) by deleting the word "; and" at the end of paragraph (a) and substituting a full-stop; and
 - (b) by deleting paragraph (b).
- (6) Section 12(4) of the Singapore Business Federation Act (Cap. 297A, 2002 Ed.) is amended
 - (a) by deleting the word "; and" at the end of paragraph (a) and substituting a full-stop; and
 - (b) by deleting paragraph (b).
- (7) Section 3 of the State Courts Act (Cap. 321, 2007 Ed.) is amended by deleting subsection (3).
 - (8) The Town Councils Act (Cap. 329A, 2000 Ed.) is amended
 - (a) by deleting the word "; and" at the end of section 24H(a) and substituting a full-stop;
 - (b) by deleting paragraph (b) of section 24H;
 - (c) by deleting the word "; and" at the end of section 51(a) and substituting a full-stop; and
 - (d) by deleting paragraph (b) of section 51.